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### JAILED UYGHUR PROFESSOR HONG KONG MOGUL FOR NOBEL PEACE PRIZE











A press conference and protest demonstrations were held in front of the Chinese Consulate General in Istanbul; To commemorate the Ghulja massacre that took place on February 5, 1997 in Ghulja, East Turkistan.







### US LAWMAKERS NOMINATE JAILED UYGHUR PROFESSOR, HONG KONG MOGUL FOR NOBEL PEACE PRIZE

Ilham Tohti, Jimmy Lai and two lawyers have been jailed by Chinese authorities for speaking out on human rights

The two leading members of the U.S. Congressional-Executive Commission on China have nominated prominent jailed Uyghur academic Ilham Tohti, Hong Kong publisher Jimmy Lai and two Chinese human rights lawyers for the Nobel Peace

Prize.

In a Jan. 31 letter to the members of the Nobel Peace Prize Committee, Rep. Chris Smith, chair of the commission, or CECC, and Sen. Jeff Merkley, co-chair, named Tohti, an outspoken economics professor who advocated the implementation of regional autonomy laws in China and researched Uyghur-Han Chinese relations. He also ran Uyghur Online, a website set up in 2006 that discussed Uyghur issues.

Chinese authorities arrested Tohti, now

54, on Jan. 15, 2014, and sentenced him to life in prison in September of that year after a two-day show trial on separatism-related charges. He has not been seen or heard from since 2017.

The CECC also nominated Hong Kong entrepreneur and democracy advocate Jimmy Lai and Chinese human rights lawyers Ding Jiaxi and Xu Zhiyong to receive the Nobel Peace Prize in recognition of their deep commitment to human rights and peace in China.

Lai, 76, founder of the now-defunct Apple Daily, a Chinese-language tabloid in Hong Kong renowned for its pro-democracy views and criticism of Beijing, pleaded not guilty on Jan. 2 to "sedition" and "collusion" under the sweeping national security law imposed by Beijing on Hong Kong in 2020.

His trial began in late 2023 following over 1,100 days in jail, and has faced widespread international condemnation.

Chinese rights attorneys Xu Zhiyong

and Ding Jiaxi were jailed in April for attending a 2019 gathering of dissidents in the southeastern city of Xiamen.

"All four are arbitrarily detained, serving long sentences for exercising rights guaranteed them by international law," Smith and Merkley said in their Jan. 31 letter to the Nobel Committee.

Jewher Ilham, Tohti's daughter and a human rights activist, said she was pleased that the CECC decided to recognize and honor her father's work.

"I am hopeful that nominations like these will shed greater light on the plight of our people," she said in a statement. "The Nobel committee has an opportunity to signal the urgency of the human rights abuses in the Uyghur homeland which amounts to crimes against humanity and genocide and perhaps even help secure my father's release."

The nominations came a week after China's human rights record was scrutinized at its fourth Universal Periodic Review at the





A demonstrator waves a placard with a photo of legal scholar Xu Zhiyong in Hong Kong, Jan. 27, 2014. At right, Sophie Luo Shengchun, the wife of jailed Chinese human rights lawyer, Ding Jiaxi, holds a photo of him at her home in Alfred, New York, July 28, 2022. (Vincent Yu/AP; Brendan McDermid/Reuters)

U.N. Human Rights Council in Geneva, Switzerland. During the review, Western nations, including the United States, criticized China's treatment of Uyghurs, Tibetans and dissidents in Hong Kong.

"States and stakeholders submitted information regarding genocide and crimes against humanity in Xinjiang; the often brutal dismantling of networks of human rights lawyers seeking legal and political reforms in China; and the imposition of a National Security Law in Hong Kong that has led to the unjust detention of over 1,000 people," the CECC's letter said.

"Awarding the Nobel Peace Prize to these individuals would send a signal that the desire for peace and freedom of those living under the rule of the Chinese Communist Party is no different than that expressed by billions of other people around the world," it said.

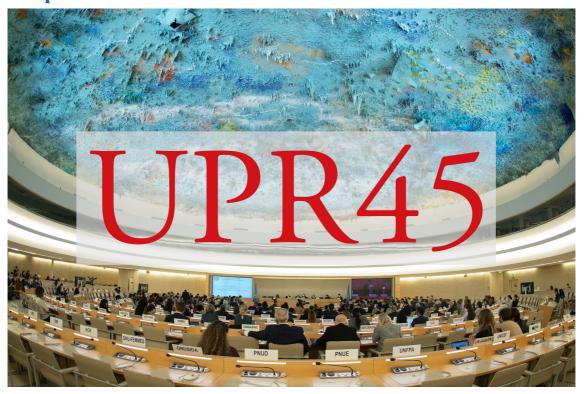
In mid-January, U.S. State Department, lawmakers and human rights groups marked the 10th anniversary of Tohti's arrest with renewed calls for China to release him, while his daughter urged Beijing to provide proof that he remains alive.

Tohti's nomination for the 2024 Nobel Peace Prize has widespread support.

In December 2023, more than 180 high-level government officials, lawmakers and academics and experts also nominated him for the prize, citing his role as "the true symbol of the Uyghur people's fight for freedom" under Chinese rule in Xinjiang.

Tohti was shortlisted for the Peace Prize in 2020 and 2023. He won the European Parliament's Sakharov Prize for Freedom of Thought in 2019.





## U.S. STATEMENT AT THE UNIVERSAL PERIODIC REVIEW OF THE PEOPLE'S REPUBLIC OF CHINA



U.S. Statement at the Universal Periodic Review of the People's Republic of China 45th Session of the UPR Working Group As Prepared for Delivery by Ambassador Michèle Taylor\*

"

Thank you, Mr. President.

We recommend that China:

- 1. Release all arbitrarily detained individuals, including in Xinjiang, Tibet, and Hong Kong, many of whom were named by the UN Working Group.
- 2. Cease harassment, surveillance, and threats against individuals abroad and in China including Xinjiang, Tibet and Hong Kong.
- 3. Cease discrimination against individuals' culture, language, religion or belief; end forcible assimilation policies, including boarding schools, in Tibet and Xinjiang.
- 4. End torture, unjust residential detention, and persecution throughout China.
- 5. End forced labor, marriage, birth control, sterilization, abortion, and family separation in Xinjiang.
- Repeal vague national security, counter-espionage, counter-terrorism, and sedition laws, including the National Security Law in Hong Kong.

- 7. End repressive measures against women, LGBTQI+ persons, laborers, and migrant workers, including in Hong Kong and Macao.
- 8. Permit the UN unhindered and meaningful access particularly in Xinjiang and Tibet.

We condemn the ongoing genocide and crimes against humanity in Xinjiang; human rights abuses in Tibet, Inner Mongolia, and across China; erosion of respect for human rights and fundamental freedoms in Hong Kong; and transnational repression to silence individuals abroad.

I thank you.

\*This U.S. Statement was prepared for delivery and appears as provided to the Secretariat of the Human Rights Council for the record. The text as delivered may have been shortened due to the strict time constraints during the UPR, however the full text may be attributed to Ambassador Taylor.

JANUARY 23, 2024 US MISSION IN GENEVA





Over 5000 students pledge loyalty to the "Motherland" in a July mass ceremony in Hotan, Xinjiang. © Hotan Prefecture state television



### RELIGIOUS REGULATIONS TIGHTEN FOR UYGHURS

The Chinese government's revised regulations in the Xinjiang region tighten controls over the religious practices of the predominantly Muslim ethnic Uyghurs, Human Rights Watch said today.

The revisions, effective February 1, 2024, focus on "Sinicizing" religions, a government priority under President

culture and ideology," said Maya Wang, acting China director at Human Rights Watch. "The revisions aim to forcibly transform religious practice to be consistent with Chinese Communist Party ideology: to do otherwise risks imprisonment."

Chinese authorities last amended these religious regulations in 2014,

"The new religious regulations are part of the Chinese government's arsenal of repression to deprive Uyghurs of their rights and fundamental freedoms,"



Xi Jinping since 2016 to make places of worship and religious teachings better reflect Han Chinese culture and Chinese Communist Party ideology. Many of the 2024 revisions appear to bring Xinjiang's regulatory framework in line with restrictions in national laws and regulations adopted since 2014.

"The Chinese government's new regulations on religion in Xinjiang is the latest attempt to suppress Uyghur replacing regulations promulgated two decades earlier. The regulations and their revisions reflect the Chinese government's changing priorities in Xinjiang, where Uyghurs have been subjected to heavy-handed repression.

Under the 2024 regulations, religions must "practice the core values of socialism" and "adhere to the direction of Sinicization of religions" (article 5). Whether places of worship are

being "built, renovated, expanded, or rebuilt," they should "reflect Chinese characteristics and style in terms of architecture, sculptures, paintings, decorations, etc." (article 26). The revisions also impose new requirements before religious institutions can apply to create places of worship (article 20), as well as more stringent restrictions and cumbersome approval processes for building, expanding, altering and moving places of worship (articles 22 and 25).

The "Sinicization" of religions, however, goes beyond controlling the appearance, number, location and size of religious venues, Human Rights Watch said. Places of worship must also "deeply excavate the content of [religious] teachings and canons that are conducive to social harmony ... and interpret them in line with the requirements of contemporary China's development and progress, and in line with the excellent traditional Chinese culture" (article 11).

The sentence is taken verbatim from Xi's 2016 instructions on the Sinicization of religion. The use of terms like "social harmony," and especially "excellent traditional Chinese culture," denote an ideological requirement for places of worship. Religious venues are to be, effectively, training grounds that promote the values of the Chinese Communist Party to the people.

In 2014, the authorities had revised

the Xinjiang religious regulations to extend state controls over Uyghurs' online religious life, and to restrict what the authorities consider to be "extremist attire." Much of the government's "Strike Hard Campaign against Violent Terrorism" — which began the same year and escalated in 2017, culminating in crimes against humanity — punish people for their online activity, such as possessing digital copies of the recitations of the Quran, and for their appearance, such as men having big beards.

The revisions also contain a new standalone chapter ensuring authorities' control over religious education. It prohibits religious education other than by government-approved religious groups (article 13). Religious schools need to "operate the schools with Chinese characteristics" (article 14), which includes "cultivating patriotic religious talents" and interpret the sacred texts "in a correct manner" (article 15). The chapter also imposes new requirements that religious establishments must report and seek permission from the authorities to conduct religious training (article18) and to organize "large scale religious activities" (article 42).

The 2024 revisions empower grassroots Communist Party cadres to monitor society. Cadres in "village committees" and "neighborhood committees" must report to the religious authorities if they discover "illegal religious organizations, illegal preachers, illegal religious activities, or the use of religion to interfere in grassroots public affairs" (article 7). These surveillance powers at low levels characterizes the repression particularly in Xinjiang and Tibet, in accordance with Xi's "mass mobilization" style of governance and social control, a style that Chinese state media typically says is inspired by Mao Zedong's "Fenggiao experience."

Since 2017, the Chinese government has carried out widespread and systematic abuses against Uyghurs and other Turkic Muslims in Xinjiang. These include mass arbitrary detention, torture. enforced disappearances, mass surveillance, cultural and religious persecution, separation of families, forced labor, sexual violence, and violations of reproductive rights. Human Rights Watch in 2021 concluded that these violations constitute "crimes against humanity," while a 2022 United Nations report also found these abuses "may constitute crimes against humanity."

Although some "political re-education"

camps in Xinjiang appear to have closed, there has been no mass release from prisons, where a half million Turkic Muslims have been held since the start of the crackdown. Uyghurs abroad continue to have little to no contact with their family members at home. Beijing has demonstrated little change in the trajectory of its Xinjiang policies, which has sought to forcibly assimilate Uyghurs.

Concerned governments should use every opportunity to raise Beijing's human rights violations in Xinjiang and to pursue pathways to accountability, such as opening domestic criminal cases under the principle of "universal jurisdiction." They should mobilize support for a formal UN investigation into abuses in Xinjiang.

"The new religious regulations are part of the Chinese government's arsenal of repression to deprive Uyghurs of their rights and fundamental freedoms," Wang said, "Concerned governments should take strong, coordinated action to hold the Chinese leadership to account for its grave rights violations in Xinjiang.





# CARMAKERS MAY BE USING ALUMINIUM MADE BY UYGHUR FORCED LABOUR, NGO INVESTIGATION FINDS



Car manufacturers Toyota, Volkswagen, Tesla, General Motors and BYD may be using aluminium made by Uyghur forced labour in their supply chains and could do more to minimise that risk, Human Rights Watch says.

An investigation conducted by HRW has alleged that while most automotive companies have strict human rights standards to audit their global supply chains, they may not be applying the same rigorous sourcing rules for their operations inside China.

This includes joint venture companies inside China that make models for foreign brands for just the local market and also those that manufacture cars for export and parts that are sent to automobile plants around the world.

While HRW holds broad concerns that

aluminium produced by forced labour in Xinjiang could be spreading to car manufacturing operations around the globe, its report identified five companies — Toyota, Volkswagen, General Motors, Tesla and BYD — due to particular concerns it has over their links to specific factories and companies inside China.

HRW's concerns centre on the link between aluminium smelters in China's Xinjiang province and what it describes as Chinese government-backed labour transfer programs that allegedly "coerce Uyghurs and other Turkic Muslims into jobs in Xinjiang and other regions".

The group has alleged that since 2017 the Chinese government has committed crimes against humanity in Xinjiang, including "arbitrary detention, enforced disappearances, and cultural and religious



persecution, and has subjected Uyghurs and other Turkic Muslim communities to forced labour inside and outside Xinjiang".

HRW said there is "credible evidence" that aluminium producers in Xinjiang have received workers from labour transfer programs, as has the local coal industry that energy-intensive aluminium smelters rely on.

The organisation said its research relied on Chinese state media, company reports and government statements available online, because of "the high level of repression and surveillance in Xinjiang, including threats to workers and auditors" that make it impossible for both human rights groups and car companies to conduct credible investigations into allegations of forced labour.

More than 15% of aluminium produced in China, or 9% of global supply, now comes from Xinjiang. While most of Xinjiang's

aluminium leaves the region in the form of aluminium ingots and changes hands through various minerals traders, these ingots are then melted down and mixed with other materials in other provinces of China, the report said.

Once the ingots are melted with other aluminium, "it is impossible to determine whether or how much of it came from Xinjiang, potentially enabling tainted aluminium to enter domestic and global supply chains undetected", HRW said.

"While the Chinese government has welcomed car companies' investments on its own terms, it has so far shown hostility to the human rights and responsible sourcing policies many carmakers profess to apply across their businesses," the report said.

HRW has highlighted its concerns as China's appetite for aluminium increases, with its research claiming that domestic



and foreign manufacturers in China produced and exported more cars than any other country in 2023.

Meanwhile, carmakers accounted for about 18% of all aluminium consumed globally in 2021, according to the International Aluminium Institute. The metal is also critical to car parts, including alloy wheels, as well as components such as batteries for electric vehicles, with its lighter weight allowing greater travel distances.

While HRW's report acknowledges the Chinese government uses the claim of political sensitivity regarding Xinjiang as a "carte blanche" to quash discussion on human rights abuses, it argues car companies could still do more to minimise the risks of relying on aluminium produced by forced labour.

Car companies could move to directly source their aluminium from smelters outside Xinjiang, HRW said. Manufacturers could also demand better

source mapping and information from their aluminium suppliers, even if under the guise of auditing their commitments to reduce greenhouse gas emissions.

Jim Wormington, an HRW senior researcher, said that because China was increasingly a manufacturing base for cars for export, "there's absolutely the risk you could be driving a vehicle on the roads in places like the EU and Australia that contains aluminium linked to forced labour in Xinjiang".

"What we're asking car companies to do is really having a strategy ... As the car industry is the world's biggest user of aluminium, it can send a really powerful message," Wormington told the Guardian.

HRW also wants to see strict laws — in line with the US's Uyghur Forced Labor Prevention Act — to block the importation of anything potentially linked to state-enforced forced labour. This would put the onus on the importer to demonstrate their goods aren't linked to forced labour.



"There should be an assumption that anything manufactured in Xinjiang is linked to forced labour ... Governments should send a clear message that access to their consumers is contingent on demonstrating products aren't linked to forced labour," Wormington said.

Toyota did not answer questions from HRW researchers. In a statement sent to the Guardian, Toyota said the HRW report "will be closely reviewed". "We expect our suppliers to follow our lead to respect and not infringe upon human rights," it said.

Chinese manufacturer BYD did not answer questions from HRW researchers or respond to the Guardian's inquiries.

Volkswagen told HRW that because it holds 50% of equity with its joint venture SAIC, it is not legally responsible for human rights impacts in their joint venture's supply chain under German law because it doesn't have "decisive influence".

However, the company acknowledged that it had "blind spots" over its global supply chain for aluminium.

A Volkswagen spokesperson told the Guardian it is "actively reviewing and using our existing procedures and looking for new solutions to prevent forced labour in our supply chain" and that it "takes its responsibility as a company in the area of human rights very seriously worldwide — including in China".

Tesla told HRW it had conducted mapping audits of its aluminium supply chain which found no evidence of forced labour. Tesla did not respond to the Guardian.

General Motors told HRW it "is committed to conducting due diligence and working collaboratively with industry partners, stakeholders, and organizations to address any potential risks related to forced labor in our supply chain". GM did not respond to the Guardian.



# ELDERLY UYGHUR WOMEN IMPRISONED IN CHINA FOR DECADES-OLD RELIGIOUS 'CRIMES', LEAKED FILES REVEAL



Hundreds of women sentenced for practices such as studying the Qur'an, dating back as far back as 60s and 70s, analysis of Chinese police files shows

Hundreds of thousands of Uyghur female religious leaders are estimated to have been arrested and imprisoned in Xinjiang since 2014, with some elderly women detained for practices that took place decades ago, according to an analysis of leaked Chinese police files.

There is growing evidence of the abusive treatment of the Uyghur Muslim population of the north-west Chinese region of Xinjiang, with their traditions and religion seen as evidence of extremism and separatism.

New analysis of leaked police files found more than 400 women – some more than 80 years old – were sentenced by Chinese police for wearing religious clothing and acquiring or spreading religious knowledge. Most were sentenced for studying the Qur'an, said researchers from the US-based Uyghur Human Rights Project, who used analysis of the files to extrapolate that hundreds of thousands of women were likely to have been detained, in total.

In 2017, Patihan Imin, 70, was sentenced to six years in prison. Her "crimes" included studying the Qur'an between April and May 1967, wearing conservative religious dress between 2005 and 2014, and keeping an electronic Our'an reader at home.

Another woman, Ezizgul Memet, was charged with illegally studying scripture with her mother for three days "in or around" February 1976, when she was just five or six years old. She was detained on 6 July 2017 and sentenced to 10 years in



prison.

The police files were initially published in 2022 by several media outlets, including the BBC, but this is the first time the treatment of Uyghur female religious leaders has been analysed by researchers. Previous testimony from women confined in camps in Xinjiang revealed they have allegedly been subjected to forced sterilisation, abortion, sexual assault and marriage by the Chinese government.

Other charges included wearing "illegal religious clothing", purchasing or keeping religious books at home, attending "illegal religious gatherings", and even organising a wedding without music — which is officially seen as a sign of religious extremism, the report said.

The longest recorded sentence was given to Aytila Rozi, 35, who received 20 years for learning to read the Qur'an while working in inner China in 2007, as well as teaching and studying the Qur'an with a small group of women between 2009 and 2011.

In China, state narratives have portrayed Uyghur women who acted as religious figures in the community as "dupes of religious extremism", but researchers say religion is an important vehicle for female agency and expression in Uyghur communities.

Rachel Harris, professor of ethnomusicology at Soas University of London and co-author of the new report, said the ustaz (urban female leaders who embraced reformist styles of Islam coming from the Middle East in the 1980s) used religion to pursue education and participate in international trade.

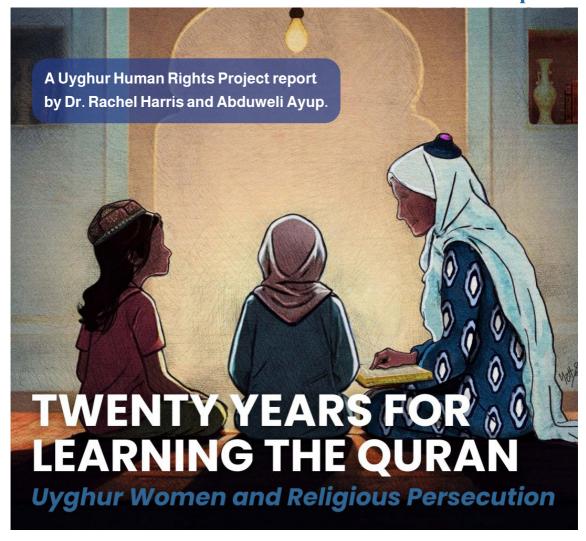
Meanwhile, the büwi (female religious leaders primarily in rural Uyghur communities) held significant power in society, and were responsible for leading birth and death rituals, teaching children and overseeing women's religious and cultural activities.

"The government narrative was that women needed to be liberated from religious oppression. They really took that [agency] away in the name of liberating women," said Harris.

While the ustaz still play a prominent role among the Uyghur diaspora, few büwi traditions have survived, said Harris. "The culture of the büwi, including their poetry and songs and religious gatherings, that's been repressed and suppressed," she said.

The report comes as the UK, US and other countries condemned Beijing's treatment of Uyghurs in a rare scrutiny of the country's human rights record at the UN last week. The UK called on Beijing to "cease the persecution and arbitrary detention of Uyghurs and Tibetans and allow genuine freedom of religion or belief and cultural expression."

In response, China's UN ambassador Chen Xu said the concerns were caused by "misunderstanding or misinformation", and that "a few countries groundlessly accuse and smear China, based not on facts but on ideological bias and unfounded rumours and lies".



### I. Key Takeaways

This report provides detailed evidence that overturns the perception that criminal prosecutions and long prison sentences in the Uyghur Region have been mainly handed down against men.

Uyghur women are denied freedom of religion and belief. Women's religious learning and religious gatherings, daily prayer, and wearing the hijab have all been explicitly criminalized.

State narratives about Uyghur women have consistently denied them agency.

Their religious practice has historically been overlooked by the CCP since it was not tied to the mosque. Under the "anti-extremism" campaigns, women who acted as religious teachers and leaders in the community have been portrayed as the dupes of religious extremism.

Many elderly women, some over the age of 80, have been detained and imprisoned for religious learning that took place 20 or 30 years previously, often when the accused was as young as five or six years old.

Manysentencesweremaderetrospectively, for "crimes," such as studying the Quran or wearing a hijab, committed before the practice was deemed illegal.

91 women from a single county were detained because they were officially registered by the state as büwi (female religious leaders).

The detention and imprisonment of female religious leaders and the criminalization of children's religious socialization—in which women play a significant role—hastens the destruction of Uyghur communities.

The denial of Uyghur women's freedom of religion or belief should be understood in the context of other abuses of women's rights including gender-based violence in detention, forced sterilization and abortion, and forced marriage.

### II. Executive Summary

The mass incarceration of women who lead or engage in religious activities and learn or teach religious knowledge has struck at the heart of Uyghur communities, denying agency and free will to hundreds of thousands of women, disrupting the socialization of children and the transmission of culture, and disrupting the normal conduct of births, marriages and deaths.

This report draws on the extensive data contained in the "Xinjiang Police Files,"1 supplemented by original interviews and other published reports, to document the internment and imprisonment of religious Uyghur women. We highlight the long

prison sentences awarded to numerous women for the "crime" of learning a few verses of the Quran during their childhood: the basics needed to fulfill the fundamental Muslim duty of daily prayer. We note the detention of elderly women, the coerced return of Uyghur women from abroad, and the use of intrusive digital surveillance and forced confessions.

In order to contextualize these human rights abuses, we provide a brief historical overview of the relationship between Uyghur women, Islam, and the Chinese Communist Party (CPP). During the 20th century, Uyghur women's religious practice was largely overlooked in official policy. We trace the shift in policy in 2009 which brought women's religious affairs more directly under the control of the authorities. This attempt at oversight was quickly overturned by new policies: the wholesale criminalization of women's religious practice and widespread police harassment of religious families. In 2017, this escalated to mass internment and imprisonment.

This report highlights the intersection between denial of religious freedoms and denial of women's rights, and argues for the need to consider gender in order to fully understand crimes against humanity. The Chinese authorities claim to be liberating Uyghur women from the shackles of religious extremism and reeducating them for a better future, but the evidence unearthed by this report suggests instead a pattern of removing women from positions of religious and

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	嫌疑人基本信息											
	姓名	性别	民族	身份证号码	文化程度	职业	户口所在地及現居住地	家庭人口	婚姻	犯罪记录	收押日	嫌疑人已被查证的犯罪事实
	佐日古丽•努尔	女	维吾尔族	653121197709060629	小学 文化	农民	疏附县铁日木乡3村2组	6	已婚	无前 科	7/20/2017	嫌疑人佐日古丽・努尔1994年3月向艾米拉罕・麦麦提(巳去世) 学经2天
	艾姆拉古丽•阿巴	女	维吾尔族	653121198705110822	初中文化	农民	疏附县铁日木乡3村2组	7	已婚	无前 科	3/11/2017	煉炭人艾姆拉古丽・阿巴2006年9月在舅舅喀迪尔・大外岸力(巳 去世)乌鲁木齐的家徽家多活时、向舅妈热伊汗古丽・阿卜杜热西 提的姨妈古丽吉米力罕(乌鲁木齐,75岁)学经2天。
	阿曼姑丽・沙吾提	女	维吾尔族	653121197806051724	小学文化	农民	疏附县吾库萨克镇1村11 组	4	已婚	无前 科	6/8/2017	1996年9月,嫌疑人阿曼姑丽·沙吾提听了父亲醉吾提·吾麦尔听 了父亲醉吾尔·吾麦尔 (男,维吾尔族, 已去世) 说的,"如果结 惊了不会做礼拜不行"的话在醉仪已楼乡9村组园家里向父亲萨吾 尔·吾麦尔从1996年9月10月非法学经一个月
;	塔吉姑力・台外库力	女	维吾尔族	653121198304051745	初中文化	个体 户	疏附县吾库萨克镇7村5组	6	已婚	无前 科	3/11/2017	1996年1月,嫌疑人帯吉姑力・台外岸力向同村的艾力・穆萨(吾 厚萨克慎7村11组)非法学経7天。

Screenshot of a document from Konasheher County, titled "Statistics on the circumstances of women sentenced for religious belief." A: Name; B: Sex; C: Ethnicity; D: ID number; E: Educational level; F: Occupation; G: Address on residence card and current residence; H: Number of family members; I: Marital status; J: Previous convictions; K: Date of detention; L: Evidence of criminal activities by the accused.

cultural leadership, and subjecting large numbers of women to long periods of imprisonment for their everyday religious practice.

The criminalization of religious belief and practice attacks the customs and social networks which underpin traditional Uyghur community life.

The "signs of religious extremism" listed in the official documents that are used to send people to the internment camps include forms of everyday religious practice for millions of Muslims worldwide (reading the Quran, fasting, eating halal, modest dress, etc.). This wide-ranging criminalization of Islamic belief and practice appears to be underpinned by the assumption that Islam draws Uyghurs away from identification with China and submission to the rule of the Chinese Communist Party (CCP).

But this sweeping assault on religious belief and practice also fundamentally undermines Uyghur culture and identity. The criminalization of religious belief and practice attacks the customs and social networks which underpin traditional Uyghur community life. These include the life cycle rituals around birth, marriage and death, the annual cycle of fasting and festivals, the daily rhythms of prayer, and the socialization of children through basic religious instruction.

In all of these practices, women play crucial roles as religious teachers and as ritual specialists who lead women's religious gatherings and conduct the necessary rituals for birth, marriage and death. As the data presented in this report makes clear, the socialization of Uyghur children through basic religious instruction has been a key target of the campaigns, with large numbers of women imprisoned for sentences of up to 20 years for the "crime" of learning to recite verses from the Quran when they were children, often many years previously.

The targeting of male religious leaders—imams who serve the community through their officially sanctioned role in the mosque—has been relatively straightforward to document, and UHRP has already produced a detailed report on the detention and imprisonment of imams.6 The fate of female religious leaders has been less visible and harder to document, as they are not usually known beyond the local sphere and are not tied to any institutions. Nonetheless, their role in the community is crucial, and their mass incarceration is a major blow to Uyghur culture and society.

The separation between advocacy for the rights of women and advocacy for freedom of religion has meant that historically the intersections between gender and freedom of religion have been less emphasized in the human rights sphere.7 Advocacy for the rights of women has often tended to

view religion as a repressive force which restricts women's agency, and there are, of course, numerous examples worldwide of states using religion as a rationale for restricting the rights of women. However, more recent voices in the human rights sphere have asserted that women's rights and freedom of religion are not fundamentally clashing rights.

Professor of Human Rights Law, Nazila Ghanea, argues that we need to recognize the distinction between the freedom of religion or belief (FoRB) and "religion" per se. Freedom of religion as a human right does not protect religion as such, but aims at the empowerment of human beings, as individuals and communities. Ghanea argues that "it is essential to (re) vitalize the synergies between FoRB and women's equality in order to advance each of these rights, to be able to address overlapping rights concerns, and to adequately acknowledge intersectional claims."

Our report builds on this understanding of the intersection of women's rights and freedom of religion, to argue that the denial of the right to religious belief contributes to the denial of agency and removal of social capital for Uyghur women. This feeds directly into the dehumanization of Uyghur women which enables forms of violence against them including sexual violence, forced sterilization and forced marriage.



The criminalization of religious belief and practice attacks the customs and social networks which underpin traditional Uyghur community life.

The report brings together, for the first time, information from original interviews conducted with Uyghur exiles in Turkey, and leaked data from police records, to paint a picture of the persecution of Uyghur women for their religious belief under China's campaigns in the Uyghur Region.

The report focuses on two broad spheres of religious practice among Uyghur women. The first is the area of everyday religious practice in Uyghur rural communities, including birth and death rituals, and teaching basic prayers and verses of the Quran to village children. These activities are led by women known as büwi, a title of respect given to those who took on leadership roles in rural communities, who taught basic religious, cultural and linguistic knowledge to children, and led

women's religious and cultural activities in rural villages.

The second sphere of religious practice is a relatively recent phenomenon in Uyghur society which developed in the 1990s and became widespread in the 2000s. This sphere involves Uyghur women who embraced the reformist stules of Islam emanating from the Middle East, and studied and taught in unofficial religious schools which were more commonly based in urban areas. Far from emancipating Uyghur women from the shackles of religious oppression, as Chinese government sources claim, the criminalization of their religious activities denies them access to new forms of knowledge, economic opportunities, leadership roles and cosmopolitan networks.

Far from emancipating Uyghur women from the shackles of religious oppression, as Chinese government sources claim, the criminalization of their religious activities denies them access to new forms of knowledge, economic opportunities, leadership roles and cosmopolitan networks. The persecution of female religious leaders in the rural sphere has major implications for Uyghur community life. The campaigns of 2017 have criminalized the practice of learning to recite verses from the Quran, a basic requirement for Muslims across the world, and one of the fundamental forms of socialization of young Uyghur children.9

The imprisonment of religious leaders capable of conducting the proper funeral rituals means that Uyghurs are living in fear, not only of persecution but also of the consequences of dying without the proper rituals to send their soul safely on its onward journey. As one of our interviewees commented, "We're not just afraid of living, we're also afraid of dying."

### IV. Methodology

The report begins with a brief introduction to the different forms of Uyghur women's religious practice, based on ethnographic research and published sources. provides contextual background China's religious policy on Islam since the 1950s, and traces the increasingly tight controls on women's religious practice, teaching, and dress leading up to the mass incarceration of religious women in 2017. Information is drawn from original interviews conducted by this report's coauthor Abduweli Ayup in 2023 in Istanbul: one interview with a relative of a woman currently detained, and five interviews with women who fled China in 2014 or earlier due to religious persecution and are now based in Turkey. The report also includes information drawn from earlier interviews with büwi conducted by Rachel Harris, this report's other co-author, in the rural south of the Uyghur Region between 2009 and 2012, and one interview with a religious teacher based in Istanbul, also conducted by Rachel Harris in 2022.

The primary source of data on detentions used in this report is drawn from the Xinjiang Police Files. This important source for our understanding of mass detentions in the Uyghur Region comprises tens of thousands of files dating from the 2000s to the end of 2018, which were obtained by an anonymous hacker who accessed the Public Security Bureau computer systems for Konasheher County (Ch. Shufu) in Kashgar and Tekes County (Ch. Tekesi) in Ili. They include internal spreadsheets from Konasheher showing the personal information of the entire population of the county, some 286,000 individuals.

We have selected from these spreadsheets the records of 408 women detained specifically for engaging in religious practices, typically for wearing religious dress, and acquiring or spreading religious knowledge. We have also extracted a list of 91 women specifically designated in the police records as büwi (Ch. buwei –  $\square$ ). We have cross-referenced this data with the details of detained women provided by relatives and recorded on the databases of human rights organizations, primarily the Xinjiang Victims Database.10

We have also cross-referenced the names and ID numbers of these detained women with a list of women who are known to have returned from Egypt to the Uyghur Region in 2016. These women are now

all presumed detained.11 We analyze this data with the help of previously published academic books, articles, and media reports.



### Tursunhan Imin

ID no. 653121194504050028

Born: 1945

Resident of Konasheher County, Toquzaq

Township

Married

No previous convictions

Detained: October 7, 2017



### Ezizigul Memet

ID no. 653121197008100667

Born: 1970

Resident of Konasheher County, Tashmi-

lik Township

Married

No previous convictions

Detained: June 7, 2017

Evidence of criminal activities: In February 1976 [age 5 or 6] she illegally studied the Quran for three days with her mother

Buhelchem Memet (deceased).

Sentence: Ten years



Their significant role in the community provided them with elevated social standing and extensive networks of reciprocity.

In Uyghur custom, women do not regularly attend the mosque, and so the büwi tradition has provided the main channel for Uyghur women's religious association and instruction. Büwi were entrusted with teaching the basics of religious practice to children, including memorizing their daily prayers and a few verses from the Quran. Büwi also prepare the bodies of deceased women for burial, and lead the vigil (tünek) at the home of the deceased.

### Tursungül Ghopur

ID no. 653121199209200620

Born: 1992

Resident of Konasheher County, Tashmi-

lik Township

Married

No previous convictions

Detained: March 8, 2017

Evidence of criminal activities: 1) Between December 2010 and January 2011, she and her sister's daughter studied the Quran with her father. They studied for around 30 minutes every evening for around a month; (2) Between July and December 2011, she and her sister's daughter illegally studied the Quran with Ashigul Barat from Kizil Osteng village in Baren Township, Aktau County.

Sentence: 14 years 11 months

These roles are carried out by the imamof the local mosque for men's funerals. Büwi were also invited to people's homes to recite the Quran and pray in order to drive out bad luck or illness, and they led local women in religious gatherings called hetme which were held weekly as well as at key points in the Islamic calendar.

From interviews in the Uyghur Region obtained before the recent crackdown, between 2009 and 2012, we know that the büwi's practices continued right through the upheavals of the Cultural Revolution. From the 1980s they were able to practice

more openly, and in the 1990s the numbers of women attending these meetings were swelled by the general rise in piety across Uyghur society, as detailed in the next

section. Büwi played a central role in village society, as Nisakhan, a practicing büwi in the rural south explained in a 2012 interview:

We buwi have many duties ... We wash the bodies of the dead, and we recite hetme every week on Fridays. We recite for the sake of our children and our husbands and our home ... Hetme means reciting the Quran and praying. It is like a bullet fired from a gun. It is powerful. It helps people. If someone is sick we do a hetme to cure them, if someone dies we do a hetme to ask forgiveness for their sins. We recite hetme for peace in our land, and to prevent disasters.

Many aspects of their practice are linked to traditions of Sufism which formerly dominated the political and religious life of the region, and were severely persecuted in the early days of the PRC. Women's rituals do not form an exclusive tradition; their religious practice overlaps and complements men's practices. Their hetme are impressive communal events, often emotionally charged, and they serve as a form of intercession for the souls of the deceased, for the sick, and for the community. The gatherings include sung prayers called hikmet or monajat, repertoires which form an important part of Uyghur expressive cultural heritage.

The role of büwi encompasses a wide range of specialist knowledge and skills which are transmitted through a lengthy family or community-based apprenticeship. Many büwi inherited the role from their mother or other female relatives and hoped to pass it on to their own daughters. Within village society, büwi were largely respected and even feared for the role they played in dealing with sickness and death. Their significant role in the community provided them with elevated social standing and extensive networks of reciprocity, as Nisakhan explained:

People respect büwi. We wash their bodies when they die, we teach their children, and we teach them. I taught 30 percent of the women in this village to read the Quran. I have 30 mu of land that I plant with cotton.13 When the time comes in spring to clear the land they all come to help me. Even Party cadres come to help.

Nisakhan's explanation of the büwi's role emphasizes their spiritual power and the highly social nature of their practice, and highlights the social capital associated with this women's community leadership role. The büwi's rituals responded to everyday needs within the community, both individual and communal, and

their recitation was called into play for calendrical and life-cycle rituals as well as sickness or misfortune.

### Ustaz

Since the late 1980s, Islamic revivalist trends emerging from the Middle East have had a profound impact on Uyghur society, as they have in Muslim communities across the former Soviet Union, China, and many other parts of the world. In part, these trends were a response to the relaxing of the tight controls and disruption of religious life during China's revolutionary period. They represented a revitalization of family and community religious traditions, but they also responded to the increased access to global flows of knowledge that became possible in the 1980s. Thus they can also be understood as part of the transnational spread of Islamic revival movements with their emphasis on a return to "orthodox" practice, scripture, and ethical selfcultivation.15 Uyghur women played an active role in this revival.

In the early years of the 21st century,

many Uyghurs were avidly consuming recordings of the recited Quran, which they purchased as VCDs or downloaded as digital files onto their cell phones. Uyghur women organized regular religious tea parties (din chay) to discuss ways of following a religious life, and visited each others' homes to share recorded sermons and to discuss their contents. Large numbers of women, from independent traders to university students, began to adopt the veil and the habits of daily prayer. They studied Arabic language, learned to recite the Ouran and aspired to study abroad in Egypt or other Muslim majority countries.

The religious revival cut across class boundaries, and included many highly educated young urban women. Anthropologist Cindy Huang describes a young woman from Ürümchi who became interested in studying English and in religion. A university student friend explained to her the character-building benefits of daily prayer:

People who pray namaz are very determined people. Because every day in the morning, you wake up and get up and pray namaz. And in the evening in the same kind of difficult conditions you perform namaz. They are firm and determined in their religious faith.

By the 1990s and into the 2000s, numerous unofficial schools sprang up, teaching Arabic and the Quran to children and adults, both women and men. These developments led to a new class of female religious leaders and teachers, who were

addressed as ustaz, or even damolla, a title more commonly applied to prominent male clerics. Our interviewee, Mukerem Ustaz, describes her own journey towards acquiring and teaching religious knowledge:

I learned religion at home from my parents. My father was a pious and knowledgeable man. He taught us how to read the Quran and how to pray, but I didn't learn much when I was child. I only really began to understand what it means to be Muslim after I started working in the 1980s.

I served as a teacher in Kashgar. I mainly taught adults. I taught some children too, but mostly those whose fathers had been arrested. We sent the children to different teachers according to their age; boys and girls under nine years old went to female teachers, and from ten years old we sent boys to male teachers, girls to female teachers. We didn't only teach religion, we taught them ethics as well: how to clean their room and their clothes, and how to behave in front of parents, guests and strangers.

We used Arabic text books for children published in Saudi Arabia. We distributed them to every family we knew. Some children studied with us full time because they didn't have residency permits, so they couldn't be registered and admitted to state schools. We had other after-school programs aimed at students who were studying at state schools.

Some women traveled to centers of Islamic learning in the Gulf states, Turkey or Egypt, and returned to the Uyghur Region to promote what in their view was "true Islam": a return to scripture and a rejection of "superstition." They

were often critical of the Sufi-influenced styles of Islam transmitted by büwi. They situated themselves as part of a modern, global form of Islam, and they promoted charity, community revival, and family.

This official framework for Islam exercised control through training institutes for male clerics, and officially recognized mosques which were led and attended by men, and completely ignored women's religious practice and instruction: an oversight which would continue for another 60 years.

The division we have drawn between these two broad types of female religious leaders—traditional and reformist, rural and urban—should not be understood as a rigid opposition. Village-based büwi also went to the unofficial religious schools to

improve their Arabic pronunciation and recitation skills, and ustaz participated in hetme. Damolla also led communal rituals and presided over the life-cycle rituals for births and deaths, and by the 2000s, the unofficial schools could be found in cities and in small towns across the Uyghur Region.

### VI. Women and Islam Under the PRC

During the first few years of CCP rule in the Uyghur Region, the Party moved quickly to consolidate its control over Islam. Uyghur religious practice came under a tightly organized system of state controls and carefully defined rights. The Islamic Association of China was formed in 1953. Its roles were to interpret Islamic law in accordance with Party policy, to formulate

government regulations on Islam, and to train and oversee religious clerics. It was also responsible for overseeing religious scholarship, and developing the curriculum for China's ten official Islamic Institutes. A state Islamic Institute was established in Ürümchi to teach a curriculum that included study of the Quran, Hadith, Law, Arabic language, and CCP ideology. Only its graduates could serve as official imams in the region's mosques.17 This official framework for Islam exercised control through training institutes for male clerics, and officially recognized mosques which were led and attended by men, and completely ignored women's religious practice and instruction: an oversight which would continue for another 60 years.



### Mairemgul Memet

ID no. 653121199008200624

Born: 1990

Resident of Qonasheher County, Tashmi-

lik Township

Married

No previous convictions

Detained: Unknown

Evidence of criminal activities: (1) In September 2012 she saw other women in the village wearing jilbab and thought that she was a Muslim woman and she should also wear the jilbab. Therefore, she wore the jilbab between September 2012 and June 2013; (2) In September 2010 she studied a book on how to recite the Ouran



Islam has been repeatedly targeted by the PRC authorities because it has often been perceived as a potential rallying point for Uyghur ethno-nationalism and therefore unrest. From the earliest days of CCP rule, state control over Islam in the Uyghur Region was significantly more repressive than that exercised over the religious practices of the Hui Chinese-speaking Muslims.18 In contrast with the Hui Sufi orders in Gansu and Ningxia, the Uyghur Sufi lineages of Kashgar were destroyed.19 The old sharia courts and

and how to pray for around 15 days.

Sentence: 14 years 11 months

### Hasimgul Memetimin

ID no. 653121198503200942

Born: 1985

Resident of Qonasheher, Bulaqsu Town-

ship

Married

No previous convictions

Detained: June 7, 2017

Evidence of criminal activities: (1) In September 2004 she illegally studied the Quran with her grandmother for three days; (2) In December 2003 she illegally studied the Quran with her mother-in-law for around 15 days, each time for 15 minutes.

Sentence: 14 years 11 months

the office of qazi (religious judge) were abolished in 1950, prominent religious leaders were persecuted, and their families placed under strict controls. One of our interviewees, now based in Turkey, recounted:

I come from a religious family. That's why the Chinese government designated us as a "dangerous family." They always watched us in case we did something dangerous. My mother's father was a religious scholar whose specialty was fiqh, Islamic law. My father's father was a qazi for our county. He was arrested after the Chinese Communist Party came (in the 1950s) and he was buried alive ... It was impossible for a family like us in Kashgar to get a passport. I married a man from Hotan and changed my residency; that's how I managed to leave the country.

The newly constructed system of state-sanctioned Islam effectively collapsed under the growing political radicalism of the late 1950s and 1960s. Islam was classified as part of the "four olds": customs, cultures, habits, and ideas fostered by the exploiting classes to poison the minds of the people. Religious books were publicly burned, and religious authority figures were humiliated in public meetings organized by the Red Guards. Ordinary people, however, continued to practice and transmit their faith privately.

Following the end of the Cultural Revolution, a period of relative calm and carefully circumscribed tolerance for religious practice prevailed. Officially approved mosques re-opened, and births, marriages and deaths could once

more be legally celebrated with religious rituals. The Islamic Institute in Ürümchi resumed teaching male students, officially approved religious literature returned to state bookshops, and the Islamic Association began to organize an official annual hajj for a select group of well-connected pilgrims.

However, in many ways state policies remained hostile to religious practice and transmission. State employees and students, for example, could not be seen to follow any religion, and were not permitted to fast or wear the veil, and the authorities were quick to crack down, often with lethal force, on religious movements that appeared to threaten CCP control over the Uyghur Region.



"It is forbidden to pray in public places." Aksu, 2012. Photograph courtesy of Aziz Isa.

By the late 1980s, the onset of religious revival, in particular the rise of popular and influential reformist teachers such as Ablikim Mahsum Hajim of Qaghiliq (Ch. Yecheng), began to alarm the authorities. Ablikim Mahsum's network of religious schools was shut down in 1988 and hundreds of his students were arrested. These restrictions led to social unrest and fed directly into the 1990 Baren uprising, which was suppressed with lethal force.

In the mid-1990s, in the north of the region, religious reformists revived the traditional meshrep male gatherings of Ghulja (Ch. Yining), and used them as a mechanism to tackle alcohol and drug addiction in the community through religious instruction, community activism and football matches.21 In turn, this movement was suppressed and its leaders arrested, and a demonstration in February 1997 turned into a massacre at the hands of the security forces followed

by mass arrests.

Thus, the last two decades of the 20th century were no golden age for Islam in the Uyghur Region, but the authorities largely tolerated a steady growth in, or return to, religious lifeways. Throughout the 1990s and into the 2000s, thousands of new mosques supported by community donations sprang up across the region. Increasing numbers of women adopting modest dress and the habits of daily prayer provided a visible marker of the growth of piety. Less visible but equally important were the numerous unofficial religious schools where large numbers of women served alongside men as teachers.

However, this period was marked by intermittent campaigns against "illegal religious activities," and women religious leaders were frequently caught up in these crackdowns. Mukerem Ustaz, the teacher from Kashgar recalls:

I got arrested for the first time in 1998. I don't really know the reason, maybe because of my participation in hetme gatherings, or because of my teaching, or sending my own children to learn religion. I taught my own children Arabic, calligraphy and English. I got arrested again in October, for the same reasons, because of my teaching and participation in hetme. Every time mass arrests started, people like me who had been arrested before were always the target. I got arrested for the third time in 2011, for reading illegal printed books. After that I kept being questioned, and to avoid being arrested again, I left China in 2014.

In November 2001, in a direct response to the US announcement of a "Global War on Terror," China released a statement asserting the existence of a global network of Uyghur terrorists, supported by "hostile foreign forces," which posed

a major threat to China's security. The statement named Uyghur human rights and advocacy groups as part of this terrorist network, and described several earlier incidents of unrest as acts of terrorism. From this point onwards, the

label of "terrorism" would—gradually, inconsistently and arbitrarily—come to be applied to all forms of potential resistance and violent incidents in the region, and also increasingly applied to the everyday peaceful religious activities of Uyghur women.

### Rising Repression Post-2009

These days, if you attend too many religious events they'll classify you as a political criminal ... Where do these young people die? Behind the black gate [i.e., in prison camps], and you never know the cause. Five or six years ago they even dared to play Quranic recitations on the village loudspeakers. Now they say it is religious extremism. Apart from prayers at funerals, people are afraid to gather and pray as they used to.24

On July 5. 2009, peaceful a demonstration in Ürümchi was forcibly suppressed, leading to a tragic outbreak of interethnic violence in the city. The incident was followed by a bout of mass arrests and heightened securitization, and a new period of tighter restrictions on religious teaching, religious gatherings and religious dress, all of which affected women directly. This period marked a turning point in the CCP's management of Islam in the Uyghur Region, and women became the direct object of government campaigns of re-education and control.

In November 2009, the XUAR Women's

Federation reported that they had conducted educational work to make women "realize that wearing a veil is not a formof expression of ethnic dress but rather of extreme religion, [and] an expression of a type of ignorant and backward way of thinking." The organization also launched a campaign called "Let Beautiful Hair Flutter, Let Beautiful Faces Be Revealed," to persuade women to relinquish wearing the hijab. This practice of linking peaceful everyday religious expression to extremism would become a cornerstone of the state campaigns throughout the subsequent decade.

The South China Morning Post reported in 2011 that the "jilbab," the official term for women's conservative religious dress, had become widespread in the region during the 2000s. The introduction of this term in Chinese official documents it is used extensively in the Police Files in sentencing individuals to long terms in prison—is curious because the "jilbab" was not previously part of everyday Uyghur parlance. Uyghurs more commonly spoke of "Arab-style" religious dress (see image on p. 9), a style which did indeed become more visible in the region during the 2000s as part of a global trend to adopt more conservative forms of religious dress. However, it was just one among a wide range of veiling choices adopted by Uyghur women in this period.





l. niqab [Ch. mengmiansha 蒙面沙; Uy. niqab, chümbäl or chümpärdä]



2. hijab [Ch. liqieke 里切克; Uy. hijab or lichäk]



5. Kashgar-style netted veil [Ch. wangzhuang toujin 网状头巾; Uy. tor romal]



3. jilbāb [Ch. jilibafu 吉里巴甫 or zhaopao 罩袍; Uy. jilbāb]



6. ätläs-fabric [Ch. aidelaisi 艾德莱斯] dresses an doppa hats [Ch. huamao 花帽]

Examples of veiling choices among Uyghur women in the 2010s, as presented by James Leibold and Timothy Grose

Women wearing modest, religious clothing were described in Chinese media and government sources as "blindly affected

by extreme religious thought," and the practice was directly linked to terrorism:

"The black and loose robes enable potential attackers to hide their weapons and, hence, pose a security threat to the safety of the public," [a government spokesman] said. The Hotan government had launched a campaign to encourage women to avoid such clothing, he said, using slogans telling them to "show off their pretty looks and let their beautiful long hair fly."

In practice, the official ban on women's religious styles of dress expanded beyond the "Arab style" or the "jilbab" full covering, to include the niqab, hijab, and the traditional Kashgar-style netted veil. In the rural south in 2012, signs posted in town centers and villages stated that it was illegal to pray or cover the face in public, subject to fines of up to 2,000

RMB (approx. US\$300).

People found praying in the town bazaar were kept in prison overnight, and given 15 days political education. Alongside the police, state employees were also obliged to spend several hours of their work time patrolling the town streets, dressed in army fatigues and supplied with hard hats and large sticks, enforcing the ban on

"illegal religious clothing." Interviewees reported that the effect of this ban was to confine pious women in their homes, as their personal faith did not permit them to appear in public without a head covering.

Interviewees reported that the effect of this ban was to confine pious women in their homes, as their personal faith did not permit them to appear in public without a head covering.

The evidence from this period serves to highlight the often contradictory and rapidly changing nature of state policies on Islam. They also suggest high levels of regional variation in the implementation of central directives, with much harsher implementation of policy in the rural south.

### The Co-option of Büwi

In 2009, the regional authorities apparently caught up with the significance of büwi in Uyghur religious life, and rolled out a new framework to register, train and supervise büwi. Similar to the official imam, büwi would be expected to educate local women and even report on their

activities. A proposal tabled at the XUAR People's Political Consultative Conference argued that büwi had previously existed in a "no-man's land" and should be brought under state oversight. Subsequently, local governments reported on steps taken to strengthen official oversight of büwi and to implement training programs.29 According to another report by the XUAR Women's Federation published just one year later in 2010, these programs had successfully "restrained women from participating in illegal religious activities and ethnic separatist activities."

One of our interviewees reported her personal experience of a büwi training program in Ürümchi in 2012:

The Ürümchi city religious affairs department set up a government institution in Nanshan to train women to wash the bodies of the dead. The training took four days. They took women from the Tianshan region and Shimigou region ... around 45 in total. They taught us how to clean the body, how to clean people who died in traffic accidents, how many meters of cloth to use, and which verses of the Quran to recite. They told us that previously it had been unregulated, and now we were going to pass an exam. This was in May 2012. There were Hui women there too. They took our documents and said they would issue us with a certificate and pay us a salary. There was a five-year plan, so that only accredited people would



be allowed to wash bodies. They also taught us political lessons and government policies: don't engage in any illegal activities, don't read the Quran for too long, don't allow people to gather after the washing is finished.

Of note in this account is the extremely short time (four days) allocated to the training. This is in sharp contrast with the years of apprenticeship traditionally required to become a büwi, which would encompass lessons in reciting the Quran, leading prayers and zikr, reciting Uyghur language prayers and praise songs (hikmet and monajat), conducting hetme and tünek rituals, as well as the mechanics of preparing the body for burial. In the official designation the role of the büwi was vastly reduced.

These developments parallel the increased emphasis on training male clerics (imams) at village level during this period. Peter Irwin notes local government reports of 8,000 imams above the village level undergoing political re-education in 2011. Chinese media claimed that this would strengthen the cultivation and training of clerical personnel but Irwin suggests that these measures were intended to monitor and maintain strict control over the imams and their religious teaching.31 In addition to this kind of official registration and training of new büwi, established büwi were also called in to be

registered and to undergo regular political education sessions. Local government reports from this period suggest that large numbers of büwi were drawn into the system. A report from Hotan (Ch. Hetian), published in 2010, asserts that more than 2,000 Party members had been involved in a contact system with 1,833 büwi.32 The very high ratio of cadres to büwi suggests that this may have been an early form of the "becoming family" system of intrusive surveillance within the family home.

However, it is clear from interviews at the time that the system excluded many established büwi and that its implementation was short-lived. One senior büwi, interviewed in rural Aksu (Ch. Akesu) in 2012, said that she had been issued with a permit in 2009, only to have it taken away a year later. Since 2010 she had been banned from conducting any rituals, including those for deaths. She was subject to police harassment, including regular searches of her home, and had become deeply paranoid, fearing spies and listening devices everywhere.

Women were arrested for wearing newly designated "illegal clothing" within the privacy of their own homes, and for participating in newly "illegal religious activities" including tünek funeral vigils.

Another büwi from the same county reported in 2009 that she had been detained for leading a religious gathering: "I was leading a prayer meeting once at night and the police caught us. I was arrested along with one girl from Ürümchi, and another two from Aksu, and I was kept in custody for 15 days." When we interviewed her again in 2012, she reported that she had been subjected to several substantial fines and two beatings at the hands of local police, but she was nonetheless continuing her practice of leading regular hetme gatherings.

During this period, police harassment of religious women, often within their homes, became commonplace. Women were arrested for wearing newly designated "illegal clothing" within the privacy of their own homes, and for participating in newly "illegal religious activities" including tünek funeral vigils. Numerous media and government reports from the period mention incidents where women were confronted by police, often within their own homes, leading to confrontation with the men of the family which sometimes escalated to protests involving the wider community. These protests were typically forcefully suppressed, often involving the deaths of the protestors, and were

subsequently designated as "terrorist incidents." 34 In contrast with the earlier period, when confrontations with the security forces were largely related to men's religious activities, in this period government attempts to control women's religious activities were an important flashpoint of repression.

#### The Yarkand Incident

One of the most serious of these incidents encompassed a series of violent confrontations in Yarkand County (Ch. Shache) in Kashqar in the south of the Uyghur Region in July 2014. The violence began with a police raid on an "illegal religious gathering" by a group of village women: a tünek vigil to mark the end of Ramadan. Protests by the villagers following this raid led to further police violence and mass arrests. In the aftermath. Chinese state media reported that 96 people were killed in riots which erupted after Uyghur "terrorists" attacked a police station and the authorities reacted with "a resolute crackdown to eradicate terrorists." This incident provides a striking example of how aggressive policing of women's peaceful religious activities sparked local resistance, which was forcefully



suppressed and subsequently labeled eyewitness reveals new details on the as terrorism.35 Our interview with an events of that incident:

It was in Ramadan, on July 28 [2014], at midnight I heard noise and people crying. We were all awake, too afraid to sleep. Around 2 a.m. I saw a few women come to our neighborhood. They were all from Elishku town. They didn't have any shoes on, their dresses were muddy, and they kept crying. They told us that on the night of the 27th, women in Yakatam and Tereklenge villages gathered at several houses to hold tünek vigils while the men went to the local mosque to pray. They said that the police had killed some women and arrested others who took part in the vigils.

About the time of the morning call to prayer, I heard gunshots. At first, I thought they were fireworks, but then I saw a helicopter flying overhead. Our village head asked our neighbors not to go outside. Then I heard the sound of motorcycles and calls of "Allahu Akbar!" The women who had escaped [from those villages] told us that the police came and arrested women house-by-house while they were holding their tünek. When the men came home from their prayer they learned what had happened. Around 200 men went to the police station to ask the authorities to release the women. They closed the gates but the protestors tore them down, and tried to get in. The protest turned into a violent clash, cars were burned, and people got shot.

In the morning I saw protesters starting to move forward to the other end of the road. There were a lot of people, most of them were young. I heard them calling "Let them out, let them out!" Then I heard gunshots. Later I learned that around 30 Uyghur men got shot in front of the mosque. Then I heard a bomb exploding. Later I heard that around 60 Uyghurs died in the bomb blast.

The second day I saw a fire engine come to clean the blood from the streets. They used a high-pressure water jet. I saw the blood streaming down both sides of the road. Later I learned from a friend that they collected the remains of 350 bodies. On the fourth day the propaganda started. That day people in Yarkand learned what happened. The TV and radio stations broadcast that a riot had been pacified, and terrorists had been killed, but the city was still under lockdown. Police started to round up people who were originally from Elishku. According to my friends, 4,800 people from the township were arrested. Neighboring townships were also affected. A police friend told me that altogether around 10,000 men and women were arrested.



## Post-2014: Strike Hard Against Terrorism and Extremism

Over the course of 2013 and 2014, a deepening crisis took hold of the region.37 During this period close to a hundred local violent incidents were reported across the region. Most of these reported incidents involved Uyghur deaths, and they were represented as "terrorist incidents" by Chinese media although many of the confrontations were actually sparked by aggressive policing. By 2014 as the situation deteriorated, a small number of incidents did appear to be taking the form of premeditated, organized violence aimed at civilians, notably the Kunming train station knife attack in March 2014 and the Ürümchi market attack in May 2014.38 The government used these incidents to justify still greater restrictions on Islam which was now figured as the root cause of violence—and sanctioned increasingly repressive methods to control the Uyghurs and other Muslim peoples of the region. This moment marked a sea change not only because the rules changed but also because existing rules which had previously been enforced in piecemeal fashion were suddenly enforced with devastating violence.

In May 2014, Xi Jinping called for the construction of "walls made of copper and steel" and "nets spread from the earth to the sky" to defend the Uyghur Region against terrorism.39 Passports were confiscated and special passes were required for any Uyghurs who wished to

travel outside their hometown.40 Police patrols and checkpoints sprang up across the region to implement a tight net of surveillance which drew on a range of high-tech techniques including security cameras, phone scans, tracking devices on cars, and retina recognition software.41

## Individual Profile: Chimengul Abduqadir (an interview with her nephew)

Chimengul Abdulkadir's father. Abdulkadir Damolla was a prominent religious scholar from Peyziwat [Ch. Jiashi, in Kashgar]. He was born into a well-educated family and graduated from the Khanlig medressah in Kashgar in 1956. Chimengul was born on December 30, 1968. She attended primary school, and then was educated by the family. She studied Arabic language, Quran tefsir (interpretation) and other religious knowledge. Abdulkadir Damolla had an apprentice called Abdul Hamit Qari, from Peyziwat, Kizil Boyi town. Chimengul married him in 1984, and they settled in Kizil Boyi. As the woman of the house, she taught religion to women and children, and she also taught Arabic and Quranic knowledge.

There were gatherings for the ladies for reading the Quran, or for funerals, or to recite hikmet or hetme all around Kizil Boyi township, Shaptul township, Jambaz township, and Misha township. In all of those regions she was well-known. She organized these meetings, she recited the Quran, she taught religion, morals, manners, and protecting Uyghur traditions, and she did a lot of work to help

people who were poor, sick, or in need.

There were very few women in Peyziwat who could recite the Quran well, give sermons and lead gatherings. In recent years her activities started to discomfort the Chinese. She was detained, and forced to work as a cleaner in the town hall. Her life passed in fear of being arrested.

In 2015 she got a passport to visit Mecca and came to Egypt in February 2016.

While she was living in Egypt, her husband was in Kashgar, and he was threatened by the local police, because she had left the country without official permission. The police told him that she must come back or he would be detained, and they pressured him to call her on the phone and tell her to come back or he would be in trouble.

In July 2016 she went back. She told me that she had been responsible for washing the bodies of women who passed away, and for teaching how to wash bodies. She had also taught the Quran secretly, and she had attended Ouran readings. Because of these activities she feared the county or the township government would put her in a camp to learn Chinese and make her clean her ideology. About a week after she returned, she and her husband were detained by the Chinese authorities. We heard that she was sentenced to seven years. We don't know if it is true or not, but we did hear that both of them are now in jail.

VII. Mass Incarceration of Women for their Religious Belief

Since 2017, people like me started to be arrested. I know my friend Tursungul Henim got arrested, she graduated from the university, and she was teaching at home, like me. She lived opposite the Kerembagh Hospital. Muzepper Qarim's wife, Mihrigul Memeteli, was also arrested. And there was a lady living in Yawagh, she was teaching there, her name is Patem, she got arrested. Many of my friends who were teaching got arrested: mostly ustaz, and people who sent their children to ustaz.

As detailed in the Methodology section above, the "Xinjiang Police Files" include tens of thousands of leaked police files dating from the 2000s to the end of 2018 relating to Konasheher County in Kashgar, and Tekes County in Ili. According to Adrian Zenz, who first released and analyzed this information, they indicate that in 2018 around 12.5

percent of Uyghur adults resident in the county were in some form of internment in re-education, detention, or prison facilities. The files also contain the personal information, photographs and current status (in 2018) of around 8,000 individual detainees in Konasheher.44

For this report, we have searched these lists and extracted the names and personal

details of 408 women from Konasheher county who were detained in connection with their religious practice. The vast majority of these women are recorded as being farmers, with small numbers of independent small business women and a few medical professionals also appearing in the records.

The detailed information contained in the files includes names given in Chinese characters, ID card numbers, sex, ethnicity, educational level, occupation, address, number of family members, date of arrest (overwhelmingly this took place in the first half of 2017), previous detentions (overwhelmingly they have no previous criminal record), and—the section containing the most information—"evidence of criminal activities."

According to their records, the majority of women were sentenced for studying the Quran (Ch. xue jing), or more specifically for learning to recite a few verses from the Ouran. Other reasons detailed in the files include purchasing or keeping religious books in the home, wearing the "jilbab" (the official term for conservative religious dress); going on a private (rather than a state-organized) hajj; attending illegal religious lessons (Ch. feifa zongjiao jiaoke), listening to an illegal sermon (Ch. taibi like; Uy. tebligh), or even displaying a poster in the home which reproduced phrases from the Quran. A few records include the charge of "organizing a wedding without music" (an officially recognized sign of religious extremism).

The charges typically include extensive

details and names of other people involved in the "crimes:" not only the religious teachers they studied with, living or deceased, but also other girls who studied with them, and even the names of people who introduced them to the teacher. This extremely detailed account of the social networks of the accused echoes the insistence in the detention records of other counties across the region, such as the Qaraqash lists, on documenting family, social and religious ties, both contemporary and historical. It is also striking that very often these "criminal activities" date back several decades.45 All of these women were retrospectively sentenced after China issued its new "deextremification" regulations in 2018 which effectively criminalized such activities.

Often the "crimes" are recorded as having occurred over a very short time period. Ezizgul Memet46 was detained on July 6, 2017. She was charged with illegally studying scripture with her mother Buhelchem Memet (deceased) for three days in or around February 1976, aged five or six years old. She was sentenced to ten years in prison. Tursungul Emet47 studied the Quran with her mother in 1974 for five days, aged five or six. She was sentenced to 11 years in prison.

Some of the women included on the list were elderly, and would be unlikely, given the conditions in the region's prisons, to survive their sentences.48 Patihan Imin49 was sentenced to six years in prison in 2017, aged 70. Her stated crimes were that she studied the Quran

between April and May 1967, wore a jilbab between 2005 and 2014, and kept an electronic Quran reader in her home.

Without exception, the charges are striking for their minor nature, the extreme level of detail and care which has gone into recording them, and the very lengthy prison sentences attached

to practices which lie entirely within the norms of everyday religious observance for millions of Muslims worldwide, and protected as an internationally agreed human rights standard, as laid down in the International Covenant of Civil and Political Rights:

Everyone has the right to freedom of thought, conscience and religion; this right includes freedom [...] either alone or in community with others and in public or private, to manifest his religion or belief in teaching, practice, worship and observance.

In every case we looked at there is a remarkable, indeed shocking, lack of proportionality between crime and sentence. The majority of women on this list are not recorded as religious teachers; their crimes are typically to have studied the Quran. However, the charges against

a smaller number of women do include the charge of religious teaching. Several women are charged with teaching Quranic verses to their own children, a crime which earned them seven-year prison sentences. Other women are recorded as having taught adult women.

In every case we looked at there is a remarkable, indeed shocking, lack of proportionality between crime and sentence.

Often the "crimes" occurred several decades before the date of detention. Tunisayim Abdukerim51 was sentenced to 13 years 11 months in prison for teaching the Quran to a group of local women for one month in January 1989, when she was 17 years old. Mihrigul Mehet52 was sentenced to 18 years 11 months in prison, charged with studying the Ouran for 19 months in and around

1998; wearing a face veil in 2000 "under extremist influence"; and teaching the Quran to a local woman in 2013, for ten minutes a day over one week. The longest recorded prison sentence, of 20 years, was given to Aytila Rozi, who was charged with studying and teaching the Quran. Her record states that she learned to read the Quran while working in inner China in 2007, and subsequently taught

and studied the Quran in a small group of women between 2009 and 2011.53 The detailed attention to minutiae and the care with which these patently absurd charges are recorded is reminiscent of other periods of mass persecution in global history. The Nazis were also famous for their record keeping.

These entries in the Xinjiang Police Files align with the few detailed reports

to which we have access concerning individual women given prison sentences for participating in religious gatherings. In 2022, Radio Free Asia Uyghur Service reported on the case of an elderly woman, Helchem Pazil, one of five women from the same family who were sentenced for taking part in religious gatherings in 2013.



Helchem's daughters, Melikizat and Patigul Memet, were incarcerated in the same prison, serving sentences of 20 and seven years respectively. Melikizat was convicted of taking part in a religious gathering and providing a venue for religious observance, while Patigul was convicted of "collectively bringing social disorder" by attending the gatherings. Two other family members were convicted of "disturbing public order and inciting ethnic hatred" and for "hearing and providing a venue for illegal religious preaching.

### Helchem Pazil

ID no. 652801194401100020

Born: 1944

Detained: Unknown

Evidence of criminal activities: "Inciting ethnic hatred and discrimination" and

"disturbing social order."

Sentence: Ten years

Halchigul Memet, who was named in the police report as leading the women in their religious meetings, left the region before 2017 and settled in Turkey. She told Radio Free Asia: "We would talk about how to improve our quality of life and help sharpen our religious knowledge ... We never had any political or anti-government talks. We only talked about how to improve our well-being and our family's well-being and how to be traditionally good Muslims."

The freedom to manifest religion or belief in worship, observance, practice and teaching encompasses a broad range of acts. The concept of worship extends to ritual and ceremonial acts giving direct expression to belief, as well as various practices integral to such acts, including the building of places of worship, the use of ritual formulae and objects, the display of symbols, and the observance of holidays and days of rest. The observance and practice of religion or belief may include not only ceremonial acts but also such customs as the observance of dietary regulations, the wearing of distinctive clothing or head coverings, participation in rituals associated with

certain stages of life, and the use of a particular language, customarily spoken by a group. In addition, the practice and teaching of religion or belief includes acts integral to the conduct by religious groups of their basic affairs, such as freedom to choose their religious leaders, priests and teachers, the freedom to establish seminaries or religious schools and the freedom to prepare and distribute religious texts or publications.

Detentions of Registered Büwi



ID no. 653121199107101525

Born: 1991

Resident of Konasheher, Zhanmei Town-

ship

Married

No previous convictions
Detained: March 12, 2017

Evidence of criminal activities: Between January and February 2003 [aged 12] she illegally studied the Quran with her

grandmother.

Sentence: Ten years

## Bumeryem Kasim

Born: 1933

Detained: October 7, 2017 (age 84)

Sentence: Unknown, sent for re-education

at the University of Leuven, in Belgium, who focuses on DNA analysis, raised concerns that the subjects in the study may not have freely consented to their DNA samples being used. He also argued that the research "enables further mass surveillance" of Uyghur people.





Only one of the women on the list of women sentenced in Konasheher for religious reasons is specifically charged with working as a büwi. Bumeryem Memet57 was given a prison sentence of eight years for her role as a büwi without official approval. The criminal charge against her states that between April 1995 and October 2014 she washed the bodies of the deceased and recited the Ouran at funerals without holding an official religious post, and that she had learned to do this between April 1995 and March 1997. As detailed above, the authorities only began to recognize the role of büwi from 2009, and the requirement to officially register was introduced only in 2010, and so this is another example of retrospective criminalization of previously

legal activities.

In addition to the main lists of detainees, the Xinjiang Police Files also include a special list of women designated as büwi. Each of the entries for the 91 women on this list recorded the term buwei, i.e., büwi. either under the column marked "criminal activities" or under "remarks." For most of the women on this list, the reason for detention is recorded simply as "büwi," and they were sent for re-education with no further details. Some entries on this list provide detailed reasons for detention, including, as with other lists, historical instances of learning the Quran, wearing the jilbab, organizing weddings without music, or keeping religious books in the home.

It is shocking for Uyghurs to see these respected elderly women photographed without the hijab that they would have worn in public for most of their adult lives, and more shocking to contemplate the experience of such elderly women subjected to the deprivations and violence of the region's internment camps.

Many of the women on this list, like Bumeryem Kasim pictured on p. XX), now in her nineties, are elderly. It is shocking for Uyghurs to see these respected elderly women photographed without the hijab that they would have worn in public

for most of their adult lives, and more shocking to contemplate the experience of such elderly women subjected to the deprivations and violence of the region's internment camps. It is likely that the women on this list were officially registered during the 2010 push to regulate and control büwi. Subsequently, as policy changed, their newly granted official positions were redesignated as criminal behavior and became a reason for detention. The women in this list are recorded only as having been sent for re-education, but we have no direct knowledge of their fate following detention.

## Coerced Returns from Egypt and Subsequent Detentions

In early 2017, the Chinese government demanded the return of Uyghur students living in Muslim majority countries, claiming that they were collectively engaged in "separatism" and "religious extremism." This was soon followed by reports of Chinese authorities detaining family members of these students to coerce them into returning to China. The Chinese government also put pressure on other governments to return the students. UHRP estimates that 292 Uyghurs have been detained or deported from Arab states at China's behest since 2001.58

In September 2016, Egypt's Interior Ministry and China's Public Security Ministry signed a technical cooperation agreement, pledging increased efforts against terrorism and the sharing of Chinese expertise. Subsequently, according to Human Rights Watch, the Egyptian authorities arrested at least 62 Uyghurs in July 2017 without informing them of the grounds for their detention,

denied them access to lawyers and contact with their families, and put at least 12 of them on a flight to China.59 The actual numbers are likely to be significantly higher.

Through an anonymous contact, we have obtained the records (names, passport numbers and date of birth) of over 200 Uyghur women who returned from Egypt to the Uyghur Region in the period between 2016 and 2017. On the basis of witness accounts, we believe that all of these women were detained as soon as they arrived in the region. We have cross-referenced this list of names with police records, and with databases held by human rights organizations, and found the records of several women who appear on two or more lists.

Mihrigul Tursun, a prominent camp survivor, has provided detailed testimony on her experience in detention.60 Tursun went to Egypt to study in 2010; she returned to China with her children in 2015, and was detained for three months. Tursun claims that she was targeted specifically because she had lived in Egypt. She told Radio Free Asia in 2018: "When they interrogate me, they basically ask the same questions: 'Who are you close to? Who do you know overseas? For which overseas organizations did you work? What was your mission?' They ask these questions because I lived overseas and because I speak a few foreign languages, so they are trying to label me as a spu."

In targeting this group of mainly younger women, many of whom traveled to Egypt to study in the country's respected religious institutions, the Chinese authorities struck against the attempts of Uyqhur women to find new forms of agency: selfadvancement through studying abroad, and economic opportunities through engaging in international trade. Such efforts must be seen in the context of the severe economic exclusion suffered by Uyghur women. Statistical studies have shown that Uyghur women are the most disadvantaged group in the region; they were much less likely to find employment than Han women, and if employed, they earned significantly less than their Han counterparts.62 These exclusions were due to discrimination based on both their religion and their gender.63

Saba Mahmood's influential 2005 book, Politics of Piety, prompted an important shift in understandings of the position of women in Islamic Revival movements. In a challenge to the liberal secular emphasis of the feminist movement, Mahmood highlighted the ways in which reformist Muslim women submitted to apparently subservient roles in the religious hierarchy and yet still managed to exercise considerable agency.64 Since then, scholars have researched women's Islamic education movements across the world, exploring the reasons for their growth and influence in so many separate contexts worldwide.65 diverse Anthropologist Cindy Huang conducted ethnographic fieldwork with reformist Uyghur women in the 2000s. As she argues, the reformist movement offered Uyghur women significant opportunities personal. spiritual, educational and economic development.66 China's promotion of forms of coerced labor in cotton and fish factories seems a poor alternative to the possibilities opened up to them through the networks of reformist Islam.

Digital Surveillance



## Buhejer Ushuraxun

ID no. 654124198507192521

Born: 1985

Resident of Gongliu County

Returned from Egypt in 2016

Police report issued by Tekes County Police Bureau on July 11, 2017. Big data flags: possessing a driver's license, visiting Turkey, visiting inner China, lost contact.





## Muyesser Muhemmed

Born in Atush, Kizilsu [Ch. Atushi (county), Kezilesu (prefecture)]. She went to Egypt to study at Al Azhar University, married in 2006, and moved to Kazakhstan in 2007. She has three children. She returned to China in 2016 to renew her passport, and was detained and sent for re-education. She was released in 2019 but has not been permitted to resume contact with her family in Kazakhstan.



## Buzeynep Abdureshit

Buzeynep Abdureshit completed a degree in health science in Wuhan in 2013, then studied Quranic Arabic at Al-Azhar University in Egypt. She completed these studies in 2015 and returned to China, planning to study medicine. She was detained on March 29, 2017, in Ürümchi. Her family reported that the police placed a bag over her head and forced her into a car. She was given a seven-year prison sentence on June 5, 2017. She was charged with "assembling a crowd to disturb social order." Her husband commented that he believes that she was detained simply because she studied in Egypt.

Some of the individual cases which appear in the Xinjiang Police Files provide significant insights into the workings of the surveillance and sentencing system in the Uyghur Region.

Buhejer Ushuraxun appears on our list of women who returned from Egypt to China in 2016. We also found among the leaked documents held by the Xinjiang Victims Database a detailed police report on

Buhejer Ushuraxun, created by the Tekes County Police Bureau on July 11, 2017.70 No decision on her case is recorded and her current whereabouts are unknown.

The police report on Buhejer includes a detailed account of her movements between 2015 and 2016, including records of trips to cities in eastern China and international travel to Egypt. The police report includes hotel visits, flights, and records of her passport entering and exiting China. The report also includes a record of times when her mobile phone was turned off and not traceable. The report includes a list of "big data tags" which flagged her case for closer attention. These include, possessing a driver's license, visiting Turkey, visiting inner China, and the phrase: "lost contact" (i.e., temporarily dropped out of the surveillance net, usually by turning off their phone). It also lists several individuals with whom she had contact who had similar flags against them, including visiting a foreign country, and owning a driver's license.

Buhejer's file illustrates the use of the Integrated Joint Operations Platform (IJOP), an "innovative technology for social control" as Human Rights Watch describes it, and one of the main systems for mass surveillance used in the Uyghur Region. IJOP flags many forms of lawful,

everyday, non-violent behavior, such as not socializing with neighbors or using social media networks like WhatsApp, as suspicious. IJOP tracks the movement of individuals by monitoring the location data of their phones, ID cards, and vehicles. When IJOP detects irregularities or deviations from what is designated as "normal" behavior the system flags the individual as suspicious and prompts an investigation. As Buhejer's case demonstrates, another key element of the IJOP system is the monitoring and flagging of personal relationships.73

It is noteworthy that none of the flags applied to Buhejer have any relation to terrorism or extremism, nor indeed do they posit any evidence of religious belief or practice, although her coerced return from Egypt was demanded, like all other Uyghurs then resident in Egypt, on the basis of her assumed links to religious extremism.

## Coerced Propaganda Videos

The story of another of the women coerced into returning from Egypt, Zulpiye Abdureshit, provides insights into the way that individuals were first detained on spurious charges, and subsequently coerced into recording propaganda videos in which they claim to have been "cured" of extremism by their experience of the camps.





Zulpiye appeared in a 2019 video by the People's Daily aimed at promoting a positive image of the internment camps.74 To the background of affecting music, Zulpiye describes how she and her partner came under the influence of her partner's relatives who criticized their adoption of Han customs and lack of morals, and warned that they would both go to hell. Terrified by this message, she claims, she set out on the road to extremism. There is no detail on what this actually entailed. After study in a "vocational training center" (i.e. an internment camp) she slowly began to drag herself out of "that dark world," and now enjoys a bright future working as a

## Zulpiye Abdureshit

ID no. 653024199212220220

Born: 1992

Zulpiye Abdurehsit appeared in a 2019 video produced by the Peoples' Daily (renmin ribao) aimed at promoting positive images of the camps. Zulpiye claimed to have been radicalized by her husband's family. After a period of detention and re-education she began working as a tour guide to the camps.

visitor guide to the camps.

This was one of the first of the disinformation videos featuring Ugghurs which began to appear in Chinese state media in early 2019, and quickly proliferated. They include numerous distressing "proof-of-life" videos made to counter claims made by Uyghur relatives outside China about the illegal detention of their family members. According to a detailed investigation, these videos share a set of distinctive characteristics: theu are typically introduced as investigatory and spontaneous, yet the subjects make unrelated statements which respond directly to accusations against the CCP, in what seem like prepared speeches. The pattern suggests that the videos are heavily orchestrated, and are produced to counter claims of human rights violations by China made in the international sphere.



### VIII. Implications and Impacts

"Women and children are the territory of a war; their bodies are both the spoils of war and proof of victory." (Jasmina Tesanovic.)

Women are not the only victims of China's crimes against humanity in the Uyghur Region. Arguably, they are not the primary victims of the campaigns: Uyghur men have been detained and imprisoned in far larger numbers. However, this report argues that it is important to focus on the

experience of women under the campaigns for two reasons: the specific ways in which women have been targeted reveal the gendered assumptions underlying the campaign, and the incarceration and persecution of women has particular consequences for Uyghur society.

We need to apply a gendered analysis to conflict situations, crimes against humanity, and the crime of genocide.

As human rights lawyer, Erin Rosenberg, has argued, we need to apply a gendered analysis to conflict situations, crimes against humanity, and the crime of genocide. A gendered analysis goes beyond the investigation of acts of sexual violence to explore the gendered manner in which crimes are strategically perpetrated against different groups of a society, and the ways in which perpetrators weaponize patriarchal and sexist societal views in their campaigns. Understanding the perpetrators' perceptions of gender roles helps us to understand the ways in which people are targeted and the reasons why they are targeted.

The claims made by the Chinese government through videos like that of Zulpiye Abdureshit—that the camp

system provides a benign form of reeducation for people influenced by extremism—are thoroughly religious discredited by the growing number of accounts by former internees who have been released from the camps and have left China. We now have access to extensive testimonies which provide disturbing details of the abuses which are taking place in the region's internment camps. They range from deprivation of rights, poor conditions, and physical abuse which amounts to a culture of sexual violence targeting women.80 These claims have been given weight in the assessment of human rights concerns issued by the office of the UN High Commissioner for Human Rights in August 2022.



Twitter post by Zhang Heqing,
Chinese cultural counselor to Pakistan,
in March 2021: video of a young
woman apparently giving a private
performance of Middle Eastern belly
dancing (which is not, in fact, any form
of "Xinjiang Dance") accompanied by
a quote from the lyrics of a popular
Chinese-language song by the 20th
century folk song collector, Wang
Luobin.

Chinese state media stories and accounts from women in the Uyghur diaspora offer evidence that government-incentivized and forced interethnic marriages have been occurring in the Uyghur Region since 2014. Chinese media and government sources maintain that interethnic marriage promotes ethnic unity and social stability, but research by UHRP indicates that the government's program to incentivize and promote interethnic marriage is intended to further dilute the Uyghur population and assimilate Uyghurs into Han society.

Seen in this light, the "project beauty" campaign to remove women's headscarves, which was underpinned

by the threat of incarceration and "reeducation" in the camps, is not only an infringement of religious freedoms but a deeply problematic reflection of the objectification and sexualization of Uyghur women outside the camps through state media and tourist promotions, forced marriage, and sexual violence within the camps.83 Public statements by Chinese officials made in 2021 reinforce this picture of objectification and denial of agency. It is an attitude deeply ingrained in media depictions of "minority women," one that is reproduced in gendered, commoditized encounters between Han men and minority women across China.



## Baby-Making Machines or Community Leaders?

Study shows that in the process of eradicating extremism, the minds of Uyghur women in Xinjiang were emancipated and gender equality and reproductive health were promoted, making them no longer baby-making machines. They are more confident and independent. (A January 2021 Twitter post by China's embassy in the US.)

This embassy official's Twitter post provides an uncomfortable echo of the rhetoric of "saving Afghan women" which was prevalent in the early days of the US-led Global War on Terror. Commentators at the time, notably the anthropologist Lila Abu Lughod, provided lucid critiques of the way this discourse was used to justify military intervention in Afghanistan, warning against the cultural and ideological superiority such discourse assumed and the violence that this "liberation" entailed.86 China's discourse of emancipating the minds of Uyghur women betrays an equivalent misplaced assumption of cultural superiority, and its policies in the Uyghur Region have been implemented through violent control of women's bodies.

Over the past decade, Chinese academics and government officials have regularly described Uyghur population growth as "excessive." Population growth has been described as both a result and a catalyst of religious extremism and "splittism," and a threat to national security. Human Rights Watch noted a state broadcast in

May 2015 which stated that "religious extremism begets re-marriages and illegal extra births," while the Party Secretary of Khotan Prefecture claimed that "de-extremification is an opportunity to eliminate the influence and interference of religion on family planning." Evidence of the implementation of a policy to limit Uyghur births has been provided by another set of leaked documents from 2019 revealing plans for a campaign of mass female sterilization in rural counties in the south of the Uyghur Region, and by data sets revealing plummeting birth rates in parts of the Uyghur Region.

These statements from officials and from Chinese media, alongside the growing evidence of a campaign of mass sterilization of Uyghur women, demonstrate that China's campaigns in the Uyghur Region bring together religious repression with major abuses of women's rights and violence against women in ways that amount to crimes against humanity and—as concluded by the Uyghur Tribunal in London in 2021—genocide.

It's increasingly clear that Chinese government policies and practices against the Turkic Muslim population in Xinjiang meet the standard for crimes against humanity under international criminal law ... The government's failure to stop these crimes, let alone punish those responsible, shows the need for strong and coordinated international action. (US Ambassador-at-Large for Global Criminal Justice. Beth Van Schaack.)

This report provides detailed evidence that overturns the perception that criminal prosecutions and long prison sentences in the Uyghur Region have been mainly handed down against men. On the basis of the leaked data for two counties, we can extrapolate that hundreds of thousands of women have been exposed to the abuses of the camp system and many of them have been condemned to long terms in prison, typically for the "crime" of learning a few verses of the Quran, often several decades previously when they were less than ten years old.

The distinction between the sphere of community-based, primarily rural religious practices led by büwi, and the reformist styles of Islam promoted by ustaz in religious schools and women's groups operating primarily in urban areas, is emphasized by many Uyghurs. However, this grassroots distinction has been largely disregarded in the punitive campaigns. Traditional and reformist

styles of religious practice have all been targeted with equal ferocity. Wearing the "jilbab" is sufficient evidence to hand down a 14-year prison sentence, and so is the historical fact of having learned verses of the Quran as a child. The repeated occurrence of childhood religious learning in the "evidence of criminal activities" clearly demonstrates that the "antireligious extremism" campaign takes as its target everyday religious practice and the traditional socialization of Uyghur children.

These mass detentions of women for the peaceful pursuit of their legitimate rights under international law to practice and transmit their culture and religion must be understood in conjunction with the "population optimization" policy, also directed primarily at women, which includes coerced ethnic intermarriage and coercive birth control policies which aim to reduce the size and density of the Uyghur population.

In fact, as our interviews show, the female religious leaders in Uyghur society targeted by the campaigns were highly knowledgeable, respected individuals who exercised considerable social and political agency within their local communities and beyond.

Uyghur women have long been portrayed in the Chinese media and official "backward." statements lacking as in "civilized" qualities, and in need of emancipation. These long-standing narratives underpin the more recent portrayal of religious Uyghur women as ignorant "baby-making machines" duped by extremist ideology. In fact, as our interviews show, the female religious leaders in Uyghur society targeted by the campaigns were highly knowledgeable, respected individuals who exercised considerable social and political agency within their local communities and beyond. For many educated young Uyghur women in the 2000s, reformist styles of Islam provided models of personal discipline and individual aspiration which led them to look beyond China's borders for their own "brighter future." This cosmopolitan orientation was deemed a threat to China's stability and labeled as religious extremism.

Far from re-educating "backward" women from "extremist" ideology, the "antireligious extremism" campaigns and mass incarcerations in the Uyghur Region have taken respected women of faith, senior leaders of local communities, and highly educated aspirational young women, and subjected them to dehumanizing regimes of overcrowding, inadequate nutrition and sanitation, forcible sterilization and the threat of gender-based violence. These projects stem from a governmental approach to Uyghur women which takes their bodies as the property of the state, denies them voice and agency, and

subjects them to organized violence in the name of national security and stability.

#### IX. Recommendations

## To governments, multilateral bodies, and civil society:

Parliamentarians should call for the release of büwi and other Uyghur women in detention as Religious Prisoners of Conscience, and request information about their health and whereabouts.

Civil society, governments, and multilateral bodies, in statements, petitions, and international forums, should include findings on the detention, imprisonment, and persecution of Uyghur and other Turkic women as a core element of the crimes.

Women's rights campaigns should call for accountability and an end to torture, forcible disappearance, imprisonment, and other persecution inflicted on Uyghur and other Turkic women.

The UN Secretary-General, in his UN International Women's Day message on March 8, should call for respect for religious women and call for the release of Muslim women detained and tortured for their religious identity and roles.

The UN Special Rapporteur on violence against women and girls, the UN Working Group on discrimination against women and girls, and the Special Rapporteur on freedom of religion or belief (FoRB) should thoroughly examine evidence of gender-based crimes in the Uyghur region, and call on the Chinese government to end the incarceration of Uyghur women for

the pursuit of their legitimate rights to practice and transmit their religion and culture.

The UN Special Rapporteur on violence against women and girls and the UN Working Group on discrimination against women and girls should immediately send a request to China for a country visit to investigate the detention of Uyghur women religious figures.

The Committee on the Elimination of Discrimination against Women (CEDAW) should follow up on its Concluding Observations for its review of China in May 2023, in particular, its recommendations under paragraph 52 related to "Disadvantaged groups of women."

### To the Chinese government:

Take prompt steps to release all individuals arbitrarily deprived of their liberty in the Uyghur Region, whether in internment camps, prisons or other detention facilities.

Implement respect for women's rights codified in the PRC Constitution and the Convention on the Elimination of All Forms of Discrimination against Women, which China ratified in 1980.

Invite as a matter of priority the Special Rapporteur on Freedom of Religion and Belief (FoRB) to conduct unrestricted country visits to China, including the Uyghur Region.

#### X. About the Authors

Abduweli Ayup is a writer, journalist and linguist specializing in Uyghur-

language education. He was born in 1973 near Kashgar, began his studies of Turkic literature in 1997 and acquired a Master's degree from Xinjiang University in 2001 before lecturing for nine years at Northwest Minzu University and Xinjiang University of Finance and Economics. In 2011, he studied for a Master's degree in linguistics at the University of Kansas in Lawrence, and later that same year he founded language schools and kindergartens in Ürümchi and Kashgar.

Abduweli Ayup was arrested in August 2013, accused of promoting separatist activity, and spent 15 months in detention before fleeing to Turkey with his family in August 2015. While there he collected testimonies from former Chinese internment camp detainees and documented the plight of Uyghurs in the diaspora. He translated this and other information including leaked documents and other evidence of the crisis facing Uyghurs into English, which he then made available to researchers, journalists and human rights organizations.

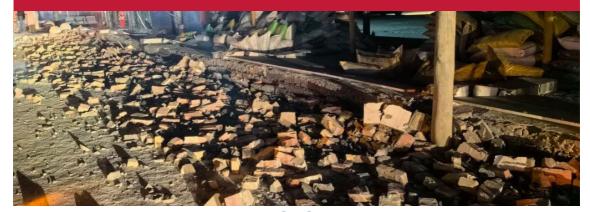
In September 2016, Abduweli and his team founded Uyghur Hjelp to advocate, investigate and document the plight of Uyghurs and to provide aid to Uyghurs in Turkey. Since 2019, Abduweli has lived in Bergen in Norway as a writer-inresidence through the ICORN program, and co-authored numerous reports on topics including imprisoned Uyghur imams, and female religious scholars and intellectuals.

In January 2017, he began founding mother-language schools within the Uyghur diaspora, since when more than 70 Uyghur mother-language classes around the world have started teaching Uyghur. Also in January 2017 he began publishing his self-authored mother-language textbooks, and currently has nine children's textbooks in print. He has published six books in Uyghur and two in Turkish, including his essays and memoirs of his time in prison. His first book in English, Black Land, was published in February 2023 by Silkie Publishing House.

Rachel Harris is Professor of Ethnomusicology at SOAS, University of London. Her research focuses on Uyghur music and religious practice, and the politics of ethnicity and heritage in China. She is the author of two books on musical life in the Uyghur Region, and co-editor of four books, including Situating the Uyghurs and Ethnographies of Islam in China. She led the Leverhulme Research Project "Sounding Islam in China" (2014-2017) and a British Academy Sustainable Development using Uyghur meshrep as a vehicle to revitalize Uyqhur language and culture in Kazakhstan (2018-2021). Her latest monograph, Soundscapes of Uyghur Islam, is published by Indiana University Press (2020), and she is co-author of the recent UHRP report, "The Complicity of Heritage." Her current project, "Magām Nation" (2023 - 2028)Beyond supported by an ERC/UKRI Advanced Grant. It explores magam-based musicmaking across regions from Egypt to East Turkistan, connecting histories of mobility and exchange with contemporary flows of people and culture.

## THREE DEAD AS 7.1 EARTHQUAKE STRIKES

## NEAR EAST TURKISTAN'S BORDER WITH KYRGYZSTAN



44

# THREE PEOPLE HAVE DIED AFTER A 7.1-MAGNITUDE EARTHQUAKE ROCKED A MOUNTAINOUS AND REMOTE PART OF EAST TURKISTAN EARLY TUESDAY.

77

CCTV reported that a further five people were injured and 12,426 evacuated from affected areas.

The quake struck Wushi county, also known as Uqturpan county, in Aksu prefecture near the Kyrgyzstan border shortly after 2 a.m. local time, news agency Xinhua reported.

Rescue missions are taking place in cold weather with temperatures expected to reach minus 23 degrees Celsius (minus 9.4 degrees Fahrenheit) in Wushi county in the next three days, China's Meteorological Agency said Tuesday.

The Xinjiang railway authority immediately sealed off routes in areas affected by the quake and suspended 27 trains, Xinhua reported.

Three people were hospitalized in a township 26 kilometers (16 miles) from the epicenter, CCTV reported. A child was rescued from the rubble of their house in that township, the broadcaster said.

Nearly 200 rescue workers have been dispatched to the quake zone, and hundreds more are being assembled,

Xinhua reported.

More than 50 aftershocks above magnitude 3 were reported as of 11 a.m. Tuesday, according to China Earthquake Networks Center.

### Regional impact

The quake's epicenter is a remote, mountainous and sparsely populated area at an altitude above 3,000 meters (9,842 feet), CCTV said.

Five villages are located within a radius of 20 kilometers from the epicenter, which is about 50 kilometers from Wushi county's main urban area, Xinhua reported.

Wushi county has a population of 205,000 people, according to China's latest census in 2020.

Heavy tremors were felt in cities hundreds of miles away, including the Silk Road oasis of Kashgar and Hotan in southern Xinjiang.

Videos posted by Xinjiang residents on Chinese social media show lights swinging and crashing onto the floor, and crowds taking shelter outside in the streets,

wrapped in winter jackets and blankets as overnight temperatures dropped as low as -10 degrees Celsius (14 degrees Fahrenheit).

The tremors were also felt across the border in Kyrgyzstan, according to the United States Geological Survey.

In nearby Kazakhstan, at least 44 people were injured in the country's largest city Almaty following the quake, authorities said Tuesday. The quake was also felt as far away as Uzbekistan, Reuters reported.

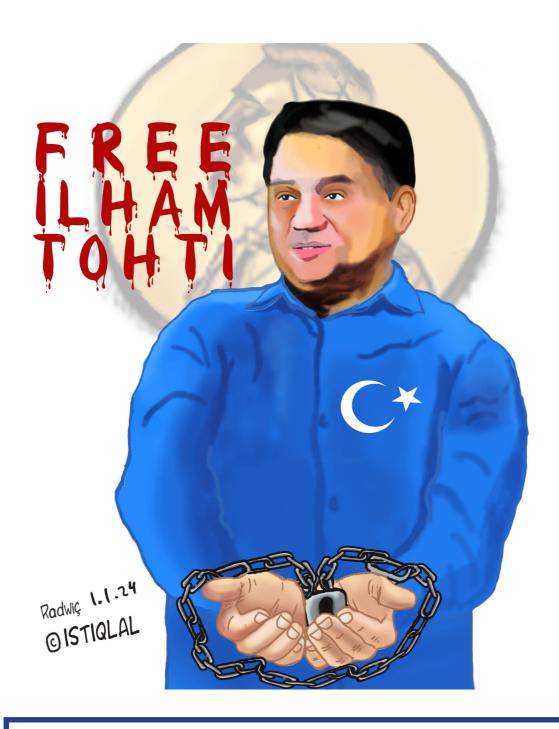
Residents in the rural areas of southern and western Xinjiang are mostly Uyghurs, a predominantly Muslim ethnic that has been targeted by a sweeping Chinese government crackdown in recent years, from mass detention to strict restrictions on religious and cultural life.

A United Nations report said China committed "serious human rights violations" against Uyghurs that may amount to "crimes against humanity" — accusations that Beijing has vehemently denied.

In December, a powerful earthquake killed 151 people in the provinces of Gansu and Qinghai in East Turkistan (Xinjiang), the deadliest quake to hit the country in nine years.



A screengrab of footage from CCTV shows rescuers working in rubble.



Professor Ilham Tohti, who is in a Chinese prison, deserves the Nobel Prize



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What is happening in East Turkistan?

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